

## Message Text

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PAGE 01 STATE 249694  
ORIGIN SS-25

INFO OCT-01 ISO-00 SSO-00 /026 R

DRAFTED BY EUR/EE:THGERTH:ABA  
APPROVED BY THEDEPUTY SECRETARY  
S/S - O:TGMARTIN  
EUR - WHLUERS  
EUR/EE - CWSCHMIDT  
C - MNIMETZ  
E - EJOHNSTON  
EB - RHORMATS  
L - PTRIMBLE  
NSC - RKING H - PSTAHNKE  
-----103267 190910Z /14  
R 181600Z OCT 77  
FM SECSTATE WASHDC  
TO AMEMBASSY BUDAPEST

C O N F I D E N T I A L STATE 249694

EXDIS, FOR AMBASSADOR FROM THE DEPUTY SECRETARY

E.O. 11652: XGDS-1

TAGS: PGEN, EEWT, HU, US

SUBJECT: HUNGARY AND MFN

1. AS YOU KNOW, DURING FOREIGN MINISTER PUJA'S MEETING  
WITH THE SECRETARY IN NEW YORK ON OCTOBER 1, PUJA ONCE  
AGAIN EXPRESSED THE HUNGARIAN GOVERNMENT'S INTEREST IN  
CONSIDERING THE POSSIBILITY OF MFN FOR HUNGARY. IN RESPONSE  
THE SECRETARY SAID THAT YOU WOULD BE DISCUSSING THIS MATTER  
IN DETAIL WITH THE FOREIGN MINISTER IN BUDAPEST. AS A  
RESULT, AND IN PART AS A FOLLOW-ON TO THE TECHNICAL TRADE  
TALKS BEGUN IN JUNE IN WASHINGTON WITH HUNGARY'S SENIOR  
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TRADE NEGOTIATOR, JANOS NYERGES, YOU ARE INSTRUCTED TO SEEK  
DETAILED DISCUSSIONS WITH KEY HUNGARIAN AUTHORITIES TO  
EXPLAIN THE EMIGRATION PROVISIONS OF THE TRADE ACT OF  
1974 AND TO OBTAIN SUFFICIENT ADDITIONAL INFORMATION ABOUT  
HUNGARY'S EMIGRATION LAW, ITS APPLICATION OF THIS LAW,  
METHODS OF DEALING WITH BILATERAL EMIGRATION PROBLEMS, AND  
HUNGARIAN EMIGRATION TO THIRD COUNTRIES INCLUDING ISRAEL

TO PREPARE A COMPREHENSIVE REPORT THAT WILL SERVE TO ANSWER EXECUTIVE AND CONGRESSIONAL QUESTIONS ON THESE TOPICS.

2. YOU SHOULD EXPLAIN TO THE HUNGARIAN GOVERNMENT THAT WE HAVE NOTED WITH FAVOR THE POSITIVE HUMANITARIAN SPIRIT WITH WHICH HUNGARY IS ADDRESSING FAMILY REUNIFICATION

MATTERS AND ALSO THAT WE HAVE CAREFULLY CONSIDERED THE RECENT STATEMENTS MADE BY VARIOUS HUNGARIAN OFFICIALS (SUCH AS AMBASSADOR BARTHA'S STATEMENT IN MAY TO CHARGE MUDD) ON EMIGRATION AS WELL AS THE FORMULATION ON EMIGRATION CONTAINED IN THE HUNGARIAN PROPOSAL FOR IMPLEMENTATION OF CSCE IN BILATERAL RELATIONS. YOU SHOULD STATE THAT, IF IN THE COURSE OF THESE DISCUSSIONS AN AUTHORITY SPOKESMAN OF THE HUNGARIAN GOVERNMENT (E.G., FOREIGN MINISTER OR PRIME MINISTER) WERE TO MAKE AN APPROPRIATE STATEMENT INDICATING THAT THE EMIGRATION PRACTICES OF HUNGARY WILL HENCEFORTH LEAD SUBSTANTIALLY TO THE ACHIEVEMENT OF FREE EMIGRATION, WE ARE PREPARED TO MOVE INTO NEGOTIATION OF A TRADE AGREEMENT FOLLOWING COMPLETION OF THE DISCUSSIONS.

3. YOU SHOULD INDICATE TO THE HUNGARIAN GOVERNMENT THAT THE NECESSARY CONTENT OF SUCH A STATEMENT HAS BEEN VERY CAREFULLY CONSIDERED BY THE WHITE HOUSE TO INSURE THAT, CONFIDENTIAL

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AS A CONCLUSION TO YOUR DISCUSSIONS ON HUNGARIAN EMIGRATION PRACTICE, IT WOULD SERVE AS A SATISFACTORY BASIS FOR THE PRESIDENT TO REPORT TO CONGRESS THAT HE HAS RECEIVED ASSURANCES AS REQUIRED BY THE TRADE ACT. IF THE HUNGARIAN GOVERNMENT PREFERS TO MAKE THIS STATEMENT IN CONFIDENCE, RATHER THAN PUBLICLY, THE TEXT OF THE STATEMENT WILL BE TREATED WITHIN THE U.S. GOVERNMENT WITH THE UTMOST CONFIDENCE.

4. TO MEET THE INTENT OF CONGRESS THE STATEMENT MUST ADDRESS EMIGRATION ACROSS THE BOARD (NOT ONLY FAMILY REUNIFICATION), IT MUST APPLY TO EMIGRATION TO ALL COUNTRIES, AND IT MUST SPEAK TO FUTURE PRACTICE. WE CONSIDER THAT THE FOLLOWING STATEMENT, IN THE CONTEXT OF DISCUSSIONS INDICATING THAT HUNGARIAN LAW AND ADMINISTRATIVE PRACTICE DO NOT IN FACT PRECLUDE EMIGRATION, WOULD BE APPROPRIATE:

QUOTE: I AM AUTHORIZED TO STATE TO YOU ON BEHALF OF MY GOVERNMENT THAT HUNGARY WILL SATISFACTORILY SOLVE ANY EMIGRATION PROBLEMS WHICH MAY ARISE. UNQUOTE.

THIS STATEMENT MAY BE COUPLED WITH REFERENCES TO TRADI-  
THIS STATEMENT MAY BE COUPLED WITH REFERENCES TO TRADI-  
TIONAL HUNGARIAN POLICY OR TO THE HELSINKI FINAL ACT IF  
THE HUNGARIAN GOVERNMENT PREFERS. (HERE WE NOTE BARTHA'S  
PHRASE-BUDAPEST 1907 "RESOLUTION OF THESE ISSUES IS AN  
INTEGRAL PART OF HUNGARY'S APPROACH TO HUMAN RELATIONS").  
THE TERM "EMIGRATION PROBLEMS" COULD BE ADJUSTED TO  
"PROBLEMS OF THE TYPE WE HAVE BEEN DISCUSSING" OR TO  
"HUMANITARIAN PROBLEMS" IF THE CONTEXT CLEARLY SHOWS THAT

THE PARTIES ARE TALKING ABOUT EMIGRATION.

4. IF THE HUNGARIAN GOVERNMENT WISHES TO PROPOSE OTHER  
LANGUAGE, THAT MUST BE REFERRED TO WASHINGTON TO INSURE  
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THAT IT WOULD MEET THE REQUIREMENTS OF THE LAW.

5. IF NECESSARY IN ORDER TO ASSIST IN YOUR DISCUSSIONS  
OF JACKSON-VANIK AND HUNGARIAN EMIGRATION AS WELL AS  
PROVIDE GUIDANCE IF THE HUNGARIANS WISH TO DISCUSS  
FURTHER THE LANGUAGE OF THE STATEMENT, WE ARE PREPARED TO  
SEND A DEPARTMENT REPRESENTATIVE WHO IS DIRECTLY FAMILIAR  
WITH SECTION 402 OF THE TRADE ACT AND THE ROMANIAN TALKS.

6. CIRCULAR 175 AUTHORITY HAS BEEN OBTAINED FOR NEGOTIA-  
TION OF A TRADE AGREEMENT. WE ARE NOW PREPARING A DRAFT  
TRADE AGREEMENT. VANCE

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## Message Attributes

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**Concepts:** MFN, DIPLOMATIC DISCUSSIONS, MEETING REPORTS  
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**Decaption Note:** 25 YEAR REVIEW  
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